



# BLUEPRINT FOR A NEW OHIO

GOV. JOHN R. KASICH'S FISCAL YEARS 2016-2017 BUDGET

## BUDGET HIGHLIGHTS

THE STATE OF OHIO EXECUTIVE BUDGET  
FISCAL YEARS 2016-2017

GOVERNOR JOHN R. KASICH  
OFFICE OF BUDGET AND MANAGEMENT  
DIRECTOR TIMOTHY S. KEEN

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**JOHN R. KASICH**  
GOVERNOR  
STATE OF OHIO

February 2, 2015

Fellow Ohioans and Members of the General Assembly:

At a time when many states are struggling to maintain healthy, balanced budgets, Ohio's fiscal position is strong. This is due, in great part, to our state's improving economy, continued focus on efficient management in state government and ongoing commitment to fiscal discipline. We must also recognize the benefits gained from Ohio's new emphasis on annual budget reviews, which for the first time in 2012 and again in 2014, provided a mid-biennium analysis of state agency spending, programs and policies. The result has been a continuous, comprehensive and business-like process aimed at restraining the growth of state spending, improving services for Ohio taxpayers and enhancing the climate of economic competitiveness that builds and maintains job opportunities in our state.

Ohio's two mid-biennium budget reviews and the entire budget-writing process we have employed have been underscored by my firm belief that state government must work to innovate each and every day – and, with those innovations, find value and efficiencies for taxpayers.

Ohio's return to sustainable fiscal stability that a more rigorous approach has made possible has not been lost on outside observers. Each of the nation's top credit-rating agencies continues to give Ohio a positive credit outlook. Also, job creators, far and wide, are making decisions to invest in our state because they now see Ohio as a promising place to do business. The stability afforded by our strong fiscal health is part of what makes Ohio attractive.

With all this in mind, the Executive Budget I present to the General Assembly today maintains fiscal restraint and builds on much of the work that we began in the last four years – addressing areas that are so critical to long-term economic success such as education, tax cuts to improve competitiveness, and opportunities for those most in need of assistance. We know this path is the right one because Ohio is winning once again.

To help more Ohioans share in our economic success and ensure we continue building a strong jobs-friendly climate, this budget will pursue transformational policies that create more opportunities for each and every Ohioan:

- **Ensuring That Students Are Ready for College and Careers:** To best serve Ohio's children and young adults, we need a world-class education system built at the local level that helps prepare students for careers or college. Our budget helps more students earn credit in new, flexible ways, strengthen opportunities for high school students to earn college-level credit, and ensures that more resources overall are provided to those districts with the least capacity to raise revenues locally.
- **Helping More Students Get Degrees:** Ohio's public colleges and universities are national leaders after adopting a performance-based funding formula that rewards student success and graduation, but affordability remains the nation's top issue impacting higher education. New strategies will help universities find ways to control costs, so college can be more affordable to students and their families.
- **Cutting and Reforming Taxes:** Ohio's \$3 billion in tax cuts over the past four years has helped fuel our economic renaissance and my Administration's budget builds on this proven strategy by cutting the income tax rate by 23 percent and eliminating income taxes altogether for virtually all small businesses. New tax relief for low- and middle-income Ohioans will also help people move up the economic ladder by keeping more of the new money they earn. This budget's tax reform proposals will help move Ohio away from its traditional, excessive reliance on taxation of income, which stifles investment, savings and economic growth.

- Helping Ohioans Move Up and Out of Poverty and into Jobs: Our new Office of Human Services Innovation is bringing badly needed reforms to the state’s array of programs to help break the cycle of poverty. This budget creates the framework for a person-centered case management system where services are based on an individual’s needs in order to better support them as they move toward self-sufficiency. An initial focus will be on low-income teens and young adults, ages 16-24, where we can have the greatest impact on helping those with some of the highest unemployment rates.

The reforms in this budget will help create opportunities and jobs for all Ohioans – keeping us on the road toward solid, sustained prosperity throughout this great state. Together, we have done so much to lift up Ohioans, much remains to be done and I know we can continue to make Ohio the best place to work, live and raise our families.

Sincerely,

A handwritten signature in blue ink that reads "John R. Kasich". The signature is fluid and cursive, with the first name "John" being particularly prominent.

John R. Kasich  
Governor

# Budget Overview

## Governor Kasich's Executive Budget

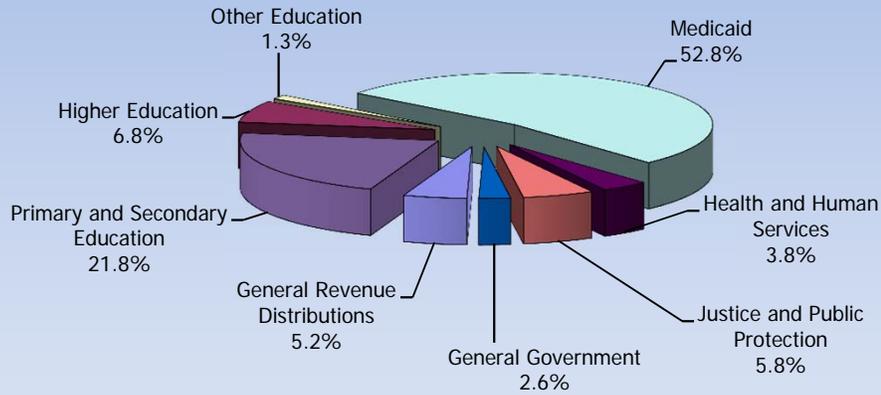
### FY 2016 and FY 2017

In his Executive Budget for the FY 2016-FY 2017 biennium, Governor Kasich recommends GRF appropriations of \$35.3 billion in FY 2016 (a 12.5% increase over estimated FY 2015 spending) and \$37.0 billion in FY 2017 (a 4.8% increase over FY 2016). The Governor's recommendations for all funds total \$68.5 billion in FY 2016 (a 2.0% increase over estimated FY 2015 spending) and \$70.2 billion in FY 2017 (a 2.5% increase over FY 2016).

The state share of the GRF, not including federal appropriations within the Department of Job & Family Services and the Department of Medicaid, is \$22.7 billion in FY 2016 (an increase of 4.2% over the FY 2015 estimate) and \$23.6 billion in FY 2017 (an increase of 4.0% over FY 2016). The chart on page 4 displays the total GRF budget by major functional area, while the chart on page 5 displays the state-only GRF budget by major functional area.

- **Medicaid** is the single-largest program in the state budget, with recommended GRF appropriations in FY 2016 of \$18.5 billion (21.4% above FY 2015 estimated spending levels) and \$19.6 billion in FY 2017 (6.2% above FY 2016 spending levels). These appropriations include the federal share of the program, which makes up approximately 68% of the total. State share appropriations total \$6.0 billion in FY 2016 (4.4% above FY 2015 estimate) and \$6.3 billion in FY 2017 (6.1% above FY 2016).
- **Primary and Secondary Education** comprises the second-largest GRF area of expense and the largest in terms of state-only funding. Recommended appropriations total \$7.7 billion (6.1% above FY 2015 spending levels) and \$8.0 billion in FY 2017 (4.5% above FY 2016).
- **Higher Education** recommendations total \$2.4 billion in FY 2016 (2.0% above FY 2015 spending levels) and \$2.5 billion in FY 2017 (2.5% above FY 2016).
- **Other Education** recommended appropriations \$470.1 million in FY 2016 (6.3% above FY 2015 spending levels) and \$478.1 million in FY 2017 (1.7% above FY 2016).
- **Health and Human Services** spending totals \$1.4 billion in FY 2016 (3.5% above FY 2015) and \$1.4 billion in FY 2017 (1.4% above FY 2016). The largest agencies in this category include the non-Medicaid portion of the Departments of Job & Family Services, Mental Health and Addiction Services, and Developmental Disabilities.
- **Justice and Public Protection** recommendations total \$2.1 billion in FY 2016 (2.8% above FY 2015) and \$2.1 billion in FY 2017 (2.6% above FY 2016). The largest agencies in this category are the Departments of Rehabilitation & Correction and Youth Services.
- **General Government** recommended appropriations in this category total \$914.8 million in FY 2016 (0.4% above FY 2015) and \$938.0 million in FY 2017 (2.5% above FY 2016).
- **General Revenue Distributions** spending consists of payments to school districts and local governments related to the 10.0% and 2.5% property tax rollbacks and the homestead exemption. The recommendations for these payments total \$1.8 billion in FY 2016 (1.9% above FY 2015 estimates) and \$1.9 billion in FY 2017 (1.7% above FY 2016).

**FY2016 - 2017 Operating Budget  
Total General Revenue Fund Recommended Appropriations**

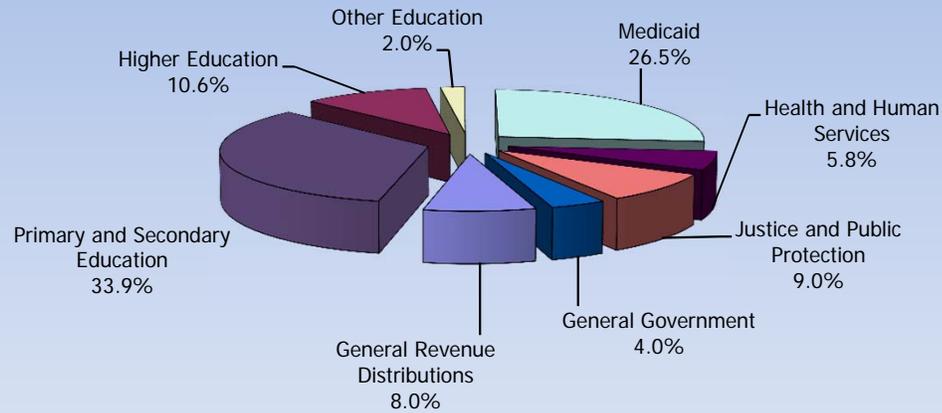


**GRF Recommended Appropriations (dollars in millions)**

<b>Function</b>	<b>FY 2015 Estimate</b>	<b>FY 2016</b>	<b>% Change</b>	<b>FY 2017</b>	<b>% Change</b>
Primary and Secondary Education	\$ 7,256.0	\$ 7,697.2	6.1%	\$ 8,041.6	4.5%
Higher Education	\$ 2,379.9	\$ 2,428.3	2.0%	\$ 2,487.9	2.5%
Other Education	\$ 442.1	\$ 470.1	6.3%	\$ 478.1	1.7%
Medicaid	\$ 15,232.0	\$ 18,499.1	21.4%	\$ 19,649.7	6.2%
Health and Human Services	\$ 1,334.7	\$ 1,381.1	3.5%	\$ 1,400.6	1.4%
Justice and Public Protection	\$ 2,006.8	\$ 2,062.9	2.8%	\$ 2,116.7	2.6%
General Government	\$ 911.5	\$ 914.8	0.4%	\$ 938.0	2.5%
General Revenue Distributions	\$ 1,812.2	\$ 1,846.5	1.9%	\$ 1,877.1	1.7%
<b>Total</b>	<b>\$ 31,375.1</b>	<b>\$ 35,299.9</b>	<b>12.5%</b>	<b>\$ 36,989.6</b>	<b>4.8%</b>

Note: Numbers may not add to total due to rounding  
Source: Ohio Office of Budget and Management

**FY2016 - 2017 Operating Budget  
State Only General Revenue Fund Recommended Appropriations**

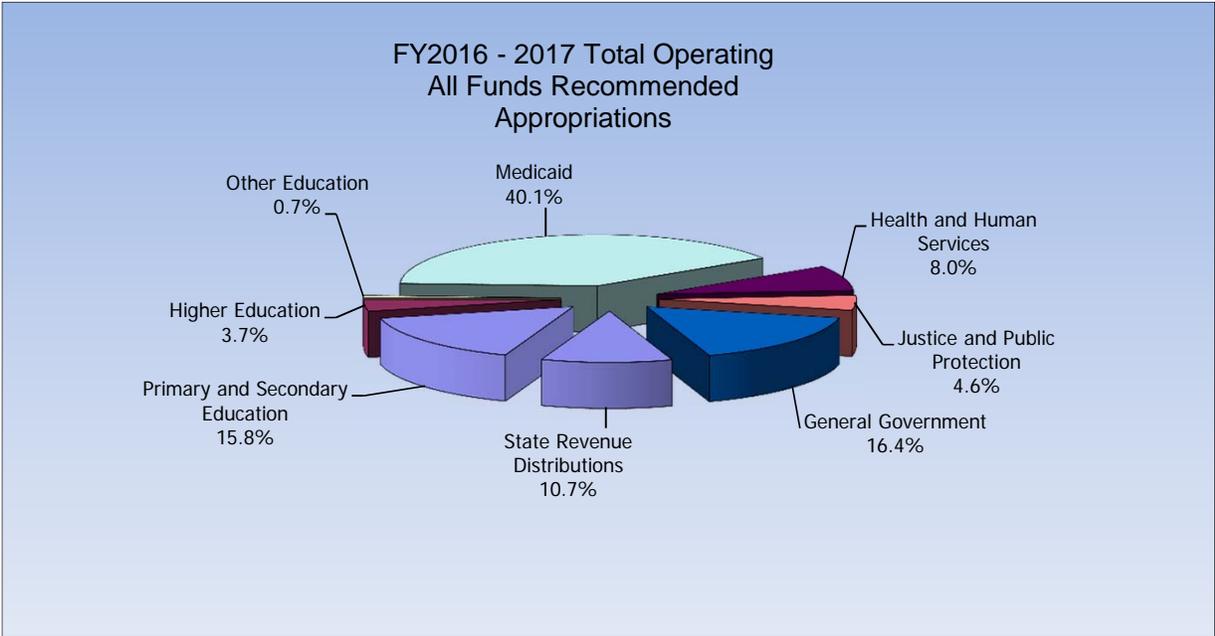


**GRF Recommended Appropriations (dollars in millions)  
State Only**

<b>Function</b>	<b>FY 2015 Estimate</b>	<b>FY 2016</b>	<b>% Change</b>	<b>FY 2017</b>	<b>% Change</b>
Primary and Secondary Education	\$ 7,256.0	\$ 7,697.2	6.1%	\$ 8,041.6	4.5%
Higher Education	\$ 2,379.9	\$ 2,428.3	2.0%	\$ 2,487.9	2.5%
Other Education	\$ 442.1	\$ 470.1	6.3%	\$ 478.1	1.7%
Medicaid	\$ 5,714.8	\$ 5,968.5	4.4%	\$ 6,334.0	6.1%
Health and Human Services	\$ 1,296.5	\$ 1,342.9	3.6%	\$ 1,362.4	1.5%
Justice and Public Protection	\$ 2,006.8	\$ 2,062.9	2.8%	\$ 2,116.7	2.6%
General Government	\$ 911.5	\$ 914.8	0.4%	\$ 938.0	2.5%
General Revenue Distributions	\$ 1,812.2	\$ 1,846.5	1.9%	\$ 1,877.1	1.7%
<b>Total</b>	<b>\$ 21,819.7</b>	<b>\$ 22,731.0</b>	<b>4.2%</b>	<b>\$ 23,635.7</b>	<b>4.0%</b>

Note: Numbers may not add to total due to rounding

Source: Ohio Office of Budget and Management

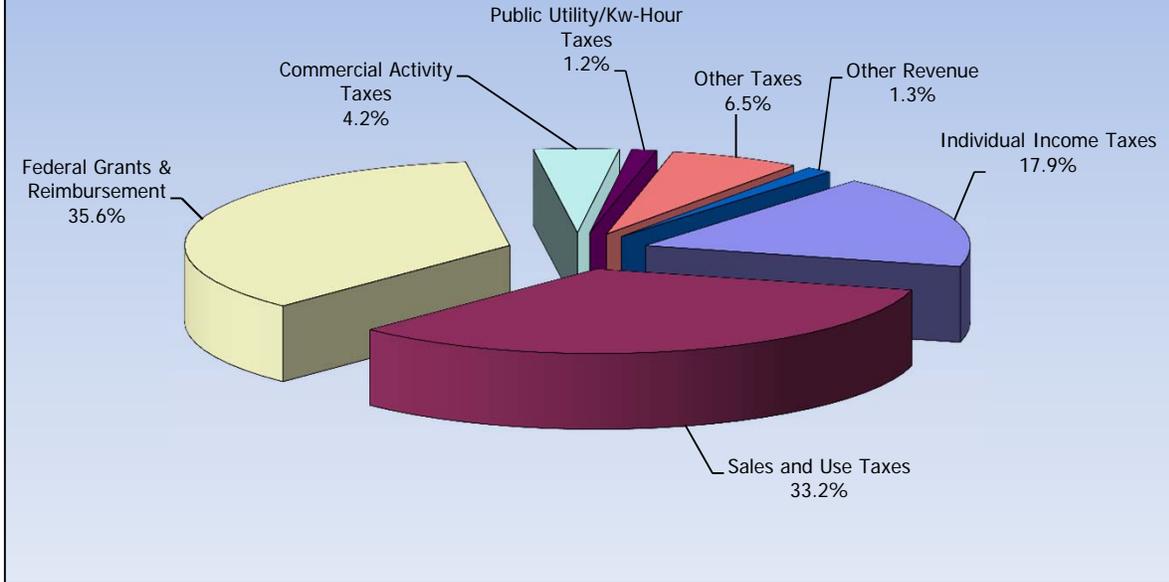


**All Funds Appropriations (dollars in millions)**

<b>Function</b>	<b>FY 2016</b>	<b>FY 2017</b>	<b>Total</b>
Primary and Secondary Education	\$ 10,784.3	\$ 11,132.5	\$ 21,916.8
Higher Education	\$ 2,523.9	\$ 2,567.7	\$ 5,091.7
Other Education	\$ 503.7	\$ 511.8	\$ 1,015.5
Medicaid	\$ 27,384.2	\$ 28,252.6	\$ 55,636.8
Health and Human Services	\$ 5,517.5	\$ 5,534.6	\$ 11,052.2
Justice and Public Protection	\$ 3,175.3	\$ 3,227.9	\$ 6,403.2
General Government	\$ 11,226.5	\$ 11,512.0	\$ 22,738.5
State Revenue Distributions	\$ 7,373.1	\$ 7,442.8	\$ 14,815.9
<b>Total</b>	<b>\$ 68,488.5</b>	<b>\$ 70,182.0</b>	<b>\$ 138,670.5</b>

Note: Numbers may not add to total due to rounding  
 Source: Ohio Office of Budget and Management

## FY2016 - 2017 Operating Budget Total General Revenue Fund Estimated Revenues

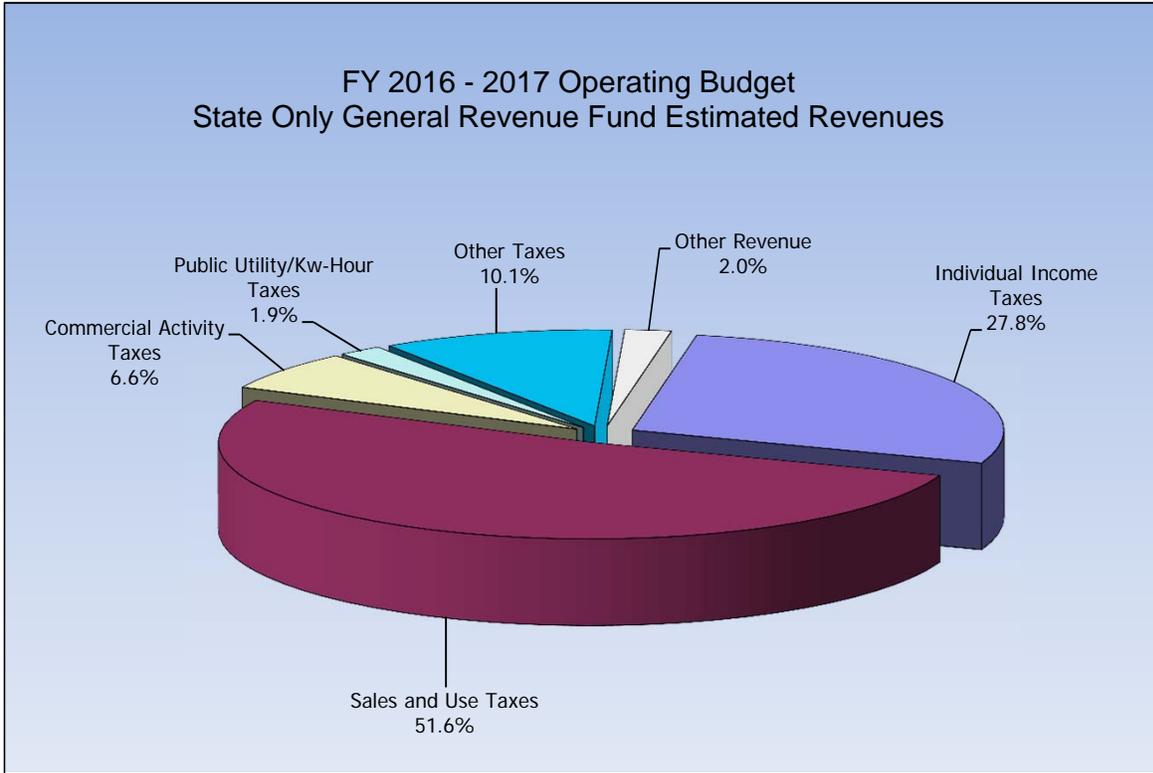


### Estimated GRF Revenues (dollars in millions)

Revenue Source	FY 2015	FY 2016	% Change	FY 2017	% Change
Individual Income Taxes	\$ 8,308.8	\$ 6,503.4	-21.7%	\$ 6,428.5	-1.2%
Sales and Use Taxes	\$ 10,021.0	\$ 11,584.8	15.6%	\$ 12,423.8	7.2%
Federal Grants & Reimbursement	\$ 9,562.3	\$ 12,451.9	30.2%	\$ 13,228.8	6.2%
Commercial Activity Taxes	\$ 818.4	\$ 1,474.6	80.2%	\$ 1,589.3	7.8%
Public Utility/Kw-Hour Taxes	\$ 388.5	\$ 452.4	16.5%	\$ 446.1	-1.4%
Other Taxes	\$ 1,677.3	\$ 2,321.6	38.4%	\$ 2,368.3	2.0%
Other Revenue	\$ 771.7	\$ 377.6	-51.1%	\$ 562.5	49.0%
<b>Total</b>	<b>\$ 31,547.9</b>	<b>\$ 35,166.3</b>	<b>11.5%</b>	<b>\$ 37,047.4</b>	<b>5.3%</b>

Note: Numbers may not add to total due to rounding  
Source: Ohio Office of Budget and Management

**FY 2016 - 2017 Operating Budget  
State Only General Revenue Fund Estimated Revenues**



**State Only Estimated GRF Revenues (dollars in millions)**

<b>Revenue Source</b>	<b>FY 2015</b>	<b>FY 2016</b>	<b>% Change</b>	<b>FY 2017</b>	<b>% Change</b>
Individual Income Taxes	\$ 8,308.8	\$ 6,503.4	-21.7%	\$ 6,428.5	-1.2%
Sales and Use Taxes	\$ 10,021.0	\$ 11,584.8	15.6%	\$ 12,423.8	7.2%
Commercial Activity Taxes	\$ 818.4	\$ 1,474.6	80.2%	\$ 1,589.3	7.8%
Public Utility/Kw-Hour Taxes	\$ 388.5	\$ 452.4	16.5%	\$ 446.1	-1.4%
Other Taxes	\$ 1,677.3	\$ 2,321.6	38.4%	\$ 2,368.3	2.0%
Other Revenue	\$ 771.7	\$ 377.6	-51.1%	\$ 562.5	49.0%
<b>Total</b>	<b>\$ 21,985.6</b>	<b>\$ 22,714.5</b>	<b>3.3%</b>	<b>\$ 23,818.6</b>	<b>4.9%</b>

Note: Numbers may not add to total due to rounding  
Source: Ohio Office of Budget and Management

**Actual and Estimated Revenues for the General Revenue Fund**  
**Fiscal Years 2014 to 2017**  
(dollars in millions)

Revenue Source	Actual	Estimated					
	FY 2014	FY 2015	% Chg	FY 2016	% Chg	FY 2017	% Chg
<b><u>Tax Revenue</u></b>							
Auto Sales and Use	1,209.9	1,307.0	8.0%	1,468.1	12.3%	1,565.9	6.7%
Non-Auto Sales and Use	7,955.9	8,714.0	9.5%	10,116.7	16.1%	10,857.9	7.3%
<b>Subtotal Sales and Use</b>	<b>9,165.8</b>	<b>10,021.0</b>	<b>9.3%</b>	<b>11,584.8</b>	<b>15.6%</b>	<b>12,423.8</b>	<b>7.2%</b>
Personal Income	8,064.9	8,308.8	3.0%	6,503.4	-21.7%	6,428.5	-1.2%
Corporate Franchise	(11.4)	0.0	-100.0%	0.0	0.0%	0.0	0.0%
Financial Institutions Tax	197.8	176.0	-11.0%	190.0	8.0%	190.0	0.0%
Commercial Activity Tax	794.2	818.4	3.0%	1,474.6	80.2%	1,589.3	7.8%
Petroleum Activity Tax	0.0	6.0	N/A	8.0	33.3%	8.0	0.0%
Public Utility	106.0	92.0	-13.2%	100.3	9.0%	101.9	1.6%
Kilowatt Hour Tax	306.3	296.5	-3.2%	352.1	18.8%	344.2	-2.2%
Natural Gas Consumption	76.1	62.0	-18.5%	62.0	0.0%	62.0	0.0%
Foreign Insurance	286.5	298.0	4.0%	307.0	3.0%	319.0	3.9%
Domestic Insurance	196.9	244.8	24.3%	277.6	13.4%	289.3	4.2%
Severance Tax	0.0	0.0	0.0%	76.5	N/A	183.4	139.6%
Business and Property	0.8	0.0	-100.0%	0.0	0.0%	0.0	0.0%
Cigarette	814.0	793.6	-2.5%	1,301.9	64.1%	1,217.1	-6.5%
Alcoholic Beverage	55.5	55.0	-0.9%	56.5	2.7%	56.5	0.0%
Liquor Gallonage	41.8	41.9	0.2%	42.0	0.2%	43.0	2.4%
Estate	39.4	0.0	-100.0%	0.0	0.0%	0.0	0.0%
<b>Total of Tax Revenue</b>	<b>20,134.7</b>	<b>21,213.9</b>	<b>5.4%</b>	<b>22,336.8</b>	<b>5.3%</b>	<b>23,256.1</b>	<b>4.1%</b>
<b><u>Non-Tax Revenue</u></b>							
Earnings on Investments	17.3	20.0	15.6%	44.0	120.0%	54.8	24.5%
Licenses and Fees	57.3	62.0	8.2%	57.0	-8.1%	57.0	0.0%
Other Income	21.8	32.0	46.6%	29.0	-9.4%	30.6	5.5%
Interagency Transfers	20.4	4.5	-77.9%	9.8	117.8%	9.7	-1.0%
<b>Total of Non-Tax Revenue</b>	<b>116.8</b>	<b>118.5</b>	<b>1.4%</b>	<b>139.8</b>	<b>18.0%</b>	<b>152.1</b>	<b>8.8%</b>
<b><u>Transfers</u></b>							
BSF Transfer	0.0	0.0	0.0%	0.0	0.0%	0.0	0.0%
Transfers In - Other	400.2	653.2	63.2%	237.8	-63.6%	410.4	72.6%
Transfers In - Temporary	5.5	0.0	-100.0%	0.0	N/A	0.0	0.0%
<b>Total Transfers</b>	<b>405.7</b>	<b>653.2</b>	<b>61.0%</b>	<b>237.8</b>	<b>-63.6%</b>	<b>410.4</b>	<b>72.6%</b>
<b>Total Sources Excl. Federal Grants</b>	<b>20,657.2</b>	<b>21,985.6</b>	<b>6.4%</b>	<b>22,714.5</b>	<b>3.3%</b>	<b>23,818.6</b>	<b>4.9%</b>
Federal Grants	8,575.6	9,562.3	11.5%	12,451.9	30.2%	13,228.8	6.2%
<b>Total Sources</b>	<b>29,232.8</b>	<b>31,547.9</b>	<b>7.9%</b>	<b>35,166.3</b>	<b>11.5%</b>	<b>37,047.4</b>	<b>5.3%</b>

Source: Ohio Office of Budget and Management, February 2015

**Estimated Expenditures and Recommendations by Agency  
General Revenue Fund, FYs 2015, 2016, 2017**

<b>State Agency</b>	<b>FY 2015 Estimate</b>	<b>FY 2016 Recommendations</b>	<b>% Change</b>	<b>FY 2017 Recommendations</b>	<b>% Change</b>
<b>Primary and Secondary Education</b>					
Education, Department of	7,255,955,295	7,697,170,506	6.1%	8,041,580,485	4.5%
<b>Total Primary and Secondary Education</b>	<b>7,255,955,295</b>	<b>7,697,170,506</b>	<b>6.1%</b>	<b>8,041,580,485</b>	<b>4.5%</b>
<b>Higher Education</b>					
Higher Education, Department of	2,379,887,812	2,428,257,219	2.0%	2,487,889,271	2.5%
<b>Total Higher Education</b>	<b>2,379,887,812</b>	<b>2,428,257,219</b>	<b>2.0%</b>	<b>2,487,889,271</b>	<b>2.5%</b>
<b>Other Education</b>					
Arts Council	11,349,204	11,972,050	5.5%	12,472,050	4.2%
Broadcast Education Media Commission	7,813,706	7,847,422	0.4%	7,847,422	0.0%
Facilities Construction/School Facilities Comm	390,464,951	415,674,700	6.5%	422,532,700	1.6%
Historical Society	10,549,625	10,149,625	-3.8%	10,149,625	0.0%
Library Board	5,759,947	5,759,947	0.0%	5,759,947	0.0%
Ohioana Library Association	140,000	155,000	10.7%	160,000	3.2%
State School for The Blind	7,278,579	8,242,799	13.2%	8,488,609	3.0%
State School for The Deaf	8,727,657	10,254,435	17.5%	10,678,878	4.1%
<b>Total Other Education</b>	<b>442,083,669</b>	<b>470,055,978</b>	<b>6.3%</b>	<b>478,089,231</b>	<b>1.7%</b>
<b>Medicaid</b>					
Aging, Department of [1]	3,385,057	3,385,057	0.0%	3,385,057	0.0%
Developmental Disabilities, Department of [1]	444,511,179	485,572,594	9.2%	542,921,324	11.8%
Health, Department of [1]	3,300,000	3,300,000	0.0%	3,300,000	0.0%
Job and Family Services, Department of [1]	68,948,465	73,348,465	6.4%	76,148,465	3.8%
Medicaid, Department of	14,710,099,360	17,931,797,285	21.9% [a]	19,022,178,639	6.1%
<i>Medicaid State</i>	<i>5,192,911,829</i>	<i>5,401,120,281</i>	<i>4.0%</i>	<i>5,706,462,818</i>	<i>5.7%</i>
<i>Medicaid Federal</i>	<i>9,517,187,531</i>	<i>12,530,677,004</i>	<i>31.7%</i>	<i>13,315,715,821</i>	<i>6.3%</i>
Mental Health and Addiction Services, Department of [1]	1,736,600	1,736,600	0.0%	1,736,600	0.0%
<b>Total Medicaid</b>	<b>15,231,980,661</b>	<b>18,499,140,001</b>	<b>21.4%</b>	<b>19,649,670,085</b>	<b>6.2%</b>
<i>State Total</i>	<i>5,714,793,130</i>	<i>5,968,462,997</i>	<i>4.4%</i>	<i>6,333,954,264</i>	<i>6.1%</i>
<i>Federal Total</i>	<i>9,517,187,531</i>	<i>12,530,677,004</i>	<i>31.7%</i>	<i>13,315,715,821</i>	<i>6.3%</i>
<b>Health and Human Services</b>					
Aging, Department of [1]	11,262,368	11,262,368	0.0%	11,262,368	0.0%
Developmental Disabilities, Department of [1]	89,292,234	97,082,884	8.7%	96,167,184	-0.9%
Health, Department of [1]	85,957,614	87,450,078	1.7%	87,450,078	0.0%
Hispanic-Latino Affairs, Commission on	392,776	413,383	5.2%	413,375	0.0%
Job and Family Services, Department of [1]	724,834,207	744,887,863	2.8%	745,012,222	0.0%
<i>Job and Family Services State</i>	<i>686,631,650</i>	<i>706,685,306</i>	<i>2.9%</i>	<i>706,809,665</i>	<i>0.0%</i>
<i>Job and Family Services Federal</i>	<i>38,202,557</i>	<i>38,202,557</i>	<i>0.0%</i>	<i>38,202,557</i>	<i>0.0%</i>
Mental Health and Addiction Services, Department of [1]	364,058,109	381,179,156	4.7%	387,203,502	1.6%
Minority Health, Commission on	1,580,637	1,678,319	6.2%	1,728,319	3.0%
Opportunities for Ohioans with Disabilities Agency	15,711,070	16,250,894	3.4%	16,250,894	0.0%
Service and Volunteerism, Commission on	294,072	305,834	4.0%	304,547	-0.4%
Veterans' Services, Department of	39,393,644	38,705,121	-1.7%	52,964,821	36.8%
Veterans' Organizations	1,887,986	1,887,986	0.0%	1,887,986	0.0%
<b>Total Health and Human Services</b>	<b>1,334,664,717</b>	<b>1,381,103,886</b>	<b>3.5%</b>	<b>1,400,645,296</b>	<b>1.4%</b>
<i>State Total</i>	<i>1,296,462,160</i>	<i>1,342,901,329</i>	<i>3.6%</i>	<i>1,362,442,739</i>	<i>1.5%</i>
<i>Federal Total</i>	<i>38,202,557</i>	<i>38,202,557</i>	<i>0.0%</i>	<i>38,202,557</i>	<i>0.0%</i>
<b>Justice and Public Protection</b>					
Adjutant General	8,594,883	9,879,883	15.0%	9,879,883	0.0%
Attorney General	45,803,589	45,803,589	0.0%	45,803,589	0.0%
Civil Rights Commission	4,725,784	5,406,444	14.4%	5,406,444	0.0%
Court of Claims	2,501,052	2,568,582	2.7%	2,609,680	1.6%
Ethics Commission	1,381,556	1,381,556	0.0%	1,381,556	0.0%
Judicial Conference	847,200	999,000	17.9%	1,038,000	3.9%
Judiciary/Supreme Court	143,818,909	153,368,942	6.6%	161,592,239	5.4%
Public Defender Commission	14,566,485	14,704,112	0.9%	14,727,653	0.2%
Public Safety, Department of	10,500,000	18,624,300	77.4%	18,624,300	0.0%
Rehabilitation and Correction, Department of	1,539,011,322	1,591,188,402	3.4%	1,640,972,422	3.1%
Tax Appeals, Board of	1,700,000	1,925,001	13.2%	1,925,001	0.0%
Youth Services, Department of	233,323,163	217,003,154	-7.0%	212,733,454	-2.0%
<b>Total Justice and Public Protection</b>	<b>2,006,773,943</b>	<b>2,062,852,965</b>	<b>2.8%</b>	<b>2,116,694,221</b>	<b>2.6%</b>

**Estimated Expenditures by Agency  
General Revenue Fund, FYs 2015, 2016, 2017**

<b>State Agency</b>	<b>FY 2015 Estimate</b>	<b>FY 2016 Recommendations</b>	<b>% Change</b>	<b>FY 2017 Recommendations</b>	<b>% Change</b>
<b>General Government</b>					
Administrative Services, Department of	164,387,951	166,589,928	1.3%	165,685,873	-0.5%
Agriculture, Department of	15,254,231	16,329,231	7.0%	16,254,231	-0.5%
Auditor of State	28,234,452	28,479,072	0.9%	28,479,072	0.0%
Budget and Management, Office of	4,601,054	4,796,898	4.3%	4,796,898	0.0%
Capital Square Review and Advisory Commission	3,578,565	3,578,565	0.0%	3,578,565	0.0%
Controlling Board	475,000	475,000	0.0%	475,000	0.0%
Development Services Agency	134,012,966	132,926,362	-0.8%	147,946,162	11.3%
Elections Commission	333,117	333,117	0.0%	333,117	0.0%
Environmental Protection Agency	10,923,093	10,923,093	0.0%	10,923,093	0.0%
Environmental Review Appeals	545,530	612,435	12.3%	612,435	0.0%
Expositions Commission	920,000	250,000	-72.8%	250,000	0.0%
Governor, Office of the	2,851,552	2,851,552	0.0%	2,851,552	0.0%
House of Representatives	25,024,667	23,272,941	-7.0%	23,272,941	0.0%
Inspector General, Office of	1,525,598	1,327,759	-13.0%	1,327,759	0.0%
Joint Committee on Agency Rule Review	456,376	493,139	8.1%	512,253	3.9%
Joint Committee on Medicaid Oversight	500,000	321,995	-35.6%	490,320	52.3%
Joint Legislative Ethics Committee	550,000	550,000	0.0%	550,000	0.0%
Legislative Service Commission	28,961,103	24,670,478	-14.8%	24,670,478	0.0%
Natural Resources, Department of	99,068,536	102,401,636	3.4%	103,412,136	1.0%
Public Works Commission (Operating)	261,396,600	264,112,300	1.0%	272,028,900	3.0%
Secretary of State	2,612,422	2,378,226	-9.0%	2,378,226	0.0%
Senate	13,460,369	12,518,143	-7.0%	12,518,143	0.0%
State Employment Relations Board	3,761,457	3,761,457	0.0%	3,761,457	0.0%
Taxation, Department of	68,828,532	69,565,985	1.1%	69,565,985	0.0%
Transportation, Department of (Operating)	10,050,000	11,050,000	10.0%	11,050,000	0.0%
Treasurer of State	29,206,559	30,243,959	3.6%	30,243,359	0.0%
<b>Total General Government</b>	<b>911,519,730</b>	<b>914,813,271</b>	<b>0.4%</b>	<b>937,967,955</b>	<b>2.5%</b>
<b>General Revenue Distributions</b>					
Property Tax Subsidies - Education	1,159,810,000	1,181,760,000	1.9%	1,201,340,000	1.7%
Property Tax Subsidies - Local	652,390,000	664,740,000	1.9%	675,760,000	1.7%
<b>Total General Revenue Distributions</b>	<b>1,812,200,000</b>	<b>1,846,500,000</b>	<b>1.9%</b>	<b>1,877,100,000</b>	<b>1.7%</b>
<b>Grand Total</b>	<b>31,375,065,827</b>	<b>35,299,893,826</b>	<b>12.5%</b>	<b>36,989,636,544</b>	<b>4.8%</b>
<i>State Total</i>	<i>21,819,675,739</i>	<i>22,731,014,265</i>	<i>4.2%</i>	<i>23,635,718,166</i>	<i>4.0%</i>
<i>Federal Total</i>	<i>9,555,390,088</i>	<i>12,568,879,561</i>	<i>31.5%</i>	<i>13,353,918,378</i>	<i>6.2%</i>

[1] For these agencies, Medicaid related lines are included in the Medicaid category; non-Medicaid lines are included in the Health and Human Service category.

[a] FY16 and FY17 appropriations reflect the shift of funding for Group 8 enrollees from non-GRF to the GRF.

Note: The following agencies were affected by the shifting of GRF rent from DAS: ART, BOR, BTA, CIV, CSV, DAS, MHA, DDD, DOH, DRC, DVS, DYS, EBR, EDU, ETC, IGO, JFS, MIH, OBM, OOD, SPA, and TAX.

Source: Ohio Office of Budget and Management

**Estimated Expenditures and Appropriations by Agency  
All Funds, FYs 2015, 2016, 2017**

State Agency	FY 2016			FY 2017	
	FY 2015 Estimate	Recommendations	% Change	Recommendations	% Change
<b>Primary and Secondary Education</b>					
Education, Department of	10,941,102,376	10,784,327,048	-1.4%	11,132,522,528	3.2%
<b>Total Primary and Secondary Education</b>	<b>10,941,102,376</b>	<b>10,784,327,048</b>	<b>-1.4%</b>	<b>11,132,522,528</b>	<b>3.2%</b>
<b>Higher Education</b>					
Higher Education, Department of	2,436,753,748	2,523,939,826	3.6%	2,567,738,380	1.7%
<b>Total Higher Education</b>	<b>2,436,753,748</b>	<b>2,523,939,826</b>	<b>3.6%</b>	<b>2,567,738,380</b>	<b>1.7%</b>
<b>Other Education</b>					
Arts Council	12,471,204	13,497,050	8.2%	13,997,050	3.7%
Broadcast Education Media Commission	8,026,266	7,953,422	-0.9%	7,953,422	0.0%
Career Colleges and Schools, Board of	579,328	579,328	0.0%	579,328	0.0%
Facilities Construction/School Facilities Comm	408,678,293	424,174,700	3.8%	431,032,700	1.6%
Higher Education Facilities Commission	12,500	12,500	0.0%	12,500	0.0%
Historical Society	10,799,625	10,409,625	-3.6%	10,409,625	0.0%
Library Board	21,548,736	22,176,021	2.9%	22,272,763	0.4%
Ohioana Library Association	140,000	155,000	10.7%	160,000	3.2%
State School for The Blind	11,003,204	11,967,424	8.8%	12,213,234	2.1%
State School for The Deaf	11,214,902	12,741,681	13.6%	13,166,124	3.3%
<b>Total Other Education</b>	<b>484,474,058</b>	<b>503,666,751</b>	<b>4.0%</b>	<b>511,796,746</b>	<b>1.6%</b>
<b>Medicaid</b>					
Aging, Department of [1]	6,770,114	6,770,114	0.0%	6,770,114	0.0%
Developmental Disabilities, Department of [1]	2,402,716,757	2,611,019,417	8.7%	2,876,185,877	10.2%
Health, Department of [1]	25,692,094	25,692,094	0.0%	25,692,094	0.0%
Job and Family Services, Department of [1]	173,948,465	195,628,960	12.5%	201,228,960	2.9%
Medicaid, Department of	24,033,188,234	24,531,320,607	2.1% [a]	25,129,010,938	2.4%
Mental Health and Addiction Services, Department of [1]	17,266,217	13,736,600	-20.4%	13,736,600	0.0%
<b>Total Medicaid</b>	<b>26,659,581,881</b>	<b>27,384,167,792</b>	<b>2.7% [a]</b>	<b>28,252,624,583</b>	<b>3.2%</b>
<b>Health and Human Services</b>					
Aging, Department of [1]	83,179,071	83,379,071	0.2%	83,379,071	0.0%
Developmental Disabilities, Department of [1]	146,805,086	164,704,264	12.2%	168,788,564	2.5%
Health, Department of [1]	641,592,900	631,183,596	-1.6%	631,339,192	0.0%
Hispanic-Latino Affairs, Commission on	417,334	437,941	4.9%	437,933	0.0%
Industrial Commission	49,638,213	50,687,479	2.1%	51,753,389	2.1%
Job and Family Services, Department of [1]	2,925,732,583	3,269,564,364	11.8%	3,261,380,352	-0.3%
Mental Health and Addiction Services, Department of [1]	644,481,257	678,974,305	5.4%	684,998,651	0.9%
Minority Health, Commission on	1,770,637	1,855,152	4.8%	1,869,248	0.8%
Opportunities for Ohioans with Disabilities Agency	254,533,418	262,631,699	3.2%	261,631,698	-0.4%
Service and Volunteerism, Commission on	7,554,072	7,518,733	-0.5%	7,513,177	-0.1%
Veterans' Organizations	1,887,986	1,887,986	0.0%	1,887,986	0.0%
Veterans' Services, Department of	92,546,895	88,440,941	-4.4%	103,423,580	16.9%
Workers' Compensation, Bureau of	279,483,900	276,242,967	-1.2%	276,242,967	0.0%
<b>Total Health and Human Services</b>	<b>5,129,623,352</b>	<b>5,517,508,498</b>	<b>7.6%</b>	<b>5,534,645,808</b>	<b>0.3%</b>
<b>Justice and Public Protection</b>					
Adjutant General	55,863,958	53,795,633	-3.7%	53,795,633	0.0%
Attorney General	264,944,339	273,749,911	3.3%	276,379,670	1.0%
Civil Rights Commission	7,502,680	8,213,204	9.5%	8,358,426	1.8%
Court of Claims	2,917,005	2,995,766	2.7%	3,043,699	1.6%
Ethics Commission	2,022,556	2,022,556	0.0%	2,022,556	0.0%
Judicial Conference	1,282,200	1,336,000	4.2%	1,375,000	2.9%
Judiciary/Supreme Court	152,957,622	162,574,186	6.3%	170,774,948	5.0%
Public Defender Commission	78,696,680	80,136,507	1.8%	81,551,849	1.8%
Public Safety, Department of	693,977,457	686,287,971	-1.1%	685,810,371	-0.1%
Rehabilitation and Correction, Department of	1,627,633,274	1,670,903,612	2.7%	1,716,218,299	2.7%
Tax Appeals, Board of	1,700,000	1,925,001	13.2%	1,925,001	0.0%
Youth Services, Department of	247,160,392	231,356,649	-6.4%	226,667,949	-2.0%
<b>Total Justice and Public Protection</b>	<b>3,136,658,163</b>	<b>3,175,296,996</b>	<b>1.2%</b>	<b>3,227,923,401</b>	<b>1.7%</b>

**Estimated Expenditures and Appropriations by Agency  
All Funds, FYs 2015, 2016, 2017**

State Agency	FY 2016			FY 2017	
	FY 2015 Estimate	Recommendations	% Change	Recommendations	% Change
<b>General Government</b>					
Employee Benefits Funds	1,538,079,486	1,608,712,278	4.6%	1,683,969,956	4.7%
Administrative Services, Department of	712,690,672	663,568,777	-6.9%	660,426,495	-0.5%
Agriculture, Department of	52,612,978	57,777,617	9.8%	57,702,617	-0.1%
Air Quality Development Authority	1,108,033	1,117,984	0.9%	1,104,216	-1.2%
Auditor of State	72,453,464	74,776,584	3.2%	74,982,584	0.3%
Budget and Management, Office of	27,599,772	28,642,814	3.8%	28,651,537	0.0%
Capital Square Review and Advisory Commission	7,710,596	7,781,305	0.9%	7,781,305	0.0%
Casino Control Commission	13,546,674	12,465,000	-8.0%	12,465,000	0.0%
Commerce, Department of	185,897,707	189,617,737	2.0%	191,047,692	0.8%
Consumers' Counsel, Office of	5,641,093	5,641,093	0.0%	5,641,093	0.0%
Controlling Board	475,000	10,475,000	2105.3%	10,475,000	0.0%
Deposit, Board of	1,876,000	1,876,000	0.0%	1,876,000	0.0%
Development Services Agency	1,197,457,272	1,269,903,713	6.1%	1,284,523,513	1.2%
Elections Commission	518,117	527,617	1.8%	527,617	0.0%
Environmental Protection Agency	199,606,723	183,226,886	-8.2%	185,898,047	1.5%
Environmental Review Appeals Commission	545,530	612,435	12.3%	612,435	0.0%
Expositions Commission	14,243,000	14,130,000	-0.8%	14,370,000	1.7%
Governor, Office of the	3,151,552	3,151,552	0.0%	3,151,552	0.0%
House of Representatives	26,496,180	24,744,454	-6.6%	24,744,454	0.0%
Housing Finance Agency	12,477,665	12,111,500	-2.9%	12,176,700	0.5%
Inspector General, Office of	2,350,598	2,152,759	-8.4%	2,152,759	0.0%
Insurance, Department of	36,545,157	36,841,409	0.8%	37,543,853	1.9%
Joint Committee on Agency Rule Review	456,376	493,139	8.1%	512,253	3.9%
Joint Committee on Medicaid Oversight	500,000	321,995	-35.6%	490,320	52.3%
Joint Legislative Ethics Committee	700,000	700,000	0.0%	700,000	0.0%
Lake Erie Commission	666,637	659,000	-1.1%	667,000	1.2%
Legislative Service Commission	29,201,103	24,780,478	-15.1%	24,680,478	-0.4%
Liquor Control Commission	796,368	796,368	0.0%	796,368	0.0%
Lottery Commission	470,489,928	362,302,329	-23.0%	364,663,457	0.7%
Natural Resources, Department of	325,298,171	342,891,727	5.4%	346,483,985	1.0%
Petrol. Undergrd Storage Tank Release Comp. Bd.	1,141,971	1,257,155	10.1%	1,258,914	0.1%
Professional Licensing Boards	43,199,758	44,119,784	2.1%	44,451,771	0.8%
Public Utilities Commission	53,431,274	53,254,528	-0.3%	53,254,528	0.0%
Public Works Commission (Operating)	262,891,800	265,589,807	1.0%	273,514,956	3.0%
Public Works Commission (Capital)	52,000,000	56,000,000	7.7%	58,000,000	3.6%
Racing Commission	53,429,086	43,635,000	-18.3%	43,635,000	0.0%
Secretary of State	21,008,911	17,942,826	-14.6%	17,440,826	-2.8%
Senate	14,346,867	12,978,440	-9.5%	12,978,440	0.0%
Sinking Fund, Commissioners of	1,159,347,600	1,160,357,700	0.1%	1,226,079,300	5.7%
Southern Ohio Agriculture Redevelopment	325,000	426,800	31.3%	426,800	0.0%
State Employment Relations Board	3,846,457	3,836,457	-0.3%	3,836,457	0.0%
Taxation, Department of	1,897,144,182	1,693,158,745	-10.8%	1,692,956,245	0.0%
Transportation, Department of (Operating & Maint)	939,014,005	973,832,714	3.7%	989,262,547	1.6%
Transportation, Department of (Capital)	2,195,735,993	1,915,474,269	-12.8%	2,012,205,366	5.0%
Treasurer of State	40,826,616	41,864,016	2.5%	41,863,416	0.0%
<b>Total General Government</b>	<b>11,678,881,372</b>	<b>11,226,527,791</b>	<b>-3.9%</b>	<b>11,511,982,852</b>	<b>2.5%</b>
<b>State Revenue Distributions</b>					
General Revenue Distributions	1,812,200,000	1,846,500,000	1.9%	1,877,100,000	1.7%
Fiduciary Collections and Distributions	2,938,937,800	3,189,525,000	8.5%	3,314,925,000	3.9%
State Holding Funds and Internal Distributions	73,100,000	143,100,000	95.8%	163,100,000	14.0%
State Revenue Subsidy and Distributions	1,875,449,000	2,193,955,551	17.0%	2,087,669,263	-4.8%
<b>Total State Revenue Distributions</b>	<b>6,699,686,800</b>	<b>7,373,080,551</b>	<b>10.1%</b>	<b>7,442,794,263</b>	<b>0.9%</b>
<b>Grand Total</b>	<b>67,166,761,750</b>	<b>68,488,515,253</b>	<b>2.0%</b>	<b>70,182,028,561</b>	<b>2.5%</b>

[1] For these agencies, Medicaid related lines are included in the Medicaid category; non-Medicaid lines are included in the Health and Human Service category.

[a] Beginning in FY16, appropriations in 651655 are significantly reduced due to an accounting improvement that will remove most double counting between Medicaid agencies.

Total Medicaid appropriations grow by 10.2% to \$27.3 billion in FY16 and then by 3.2% to \$28.2 billion in FY17 when this line item is excluded.

Source: Ohio Office of Budget and Management

Note: Does Not Include Reissued Warrants, Capital Spending or Capital Appropriations

**Estimated General Revenue Fund Balances  
For Fiscal Years 2016 and 2017**  
(dollars in millions)

**FY 2016**

<b>Estimated FY 2016 Beginning Balance</b>	<b>357.7</b>
Plus Estimated FY 2016 Revenues and Transfers to the GRF	35,166.3
Total Sources Available for Expenditure and Transfer	35,524.1
Less Recommended FY 2016 Appropriations	35,299.9
Less GRF Transfers Out	34.6
Total Uses	35,334.5
<b>Estimated FY 2016 Ending Balance</b>	<b>189.6</b>

**FY 2017**

<b>Estimated FY 2017 Beginning Balance</b>	<b>189.6</b>
Plus Estimated FY 2017 Revenues and Transfers to the GRF	37,047.4
Total Sources Available for Expenditure and Transfer	37,237.0
Less Recommended FY 2017 Appropriations	36,989.6
Less GRF Transfers Out	34.3
Total Uses	37,023.9
<b>Net Estimated Unreserved, Undesignated FY 2017 Ending Balance</b>	<b>213.0</b>

Source: Ohio Office of Budget and Management, February 2015